



*State of Alaska*  
*Department of Natural Resources*  
*Division of Forestry*  
*2021 Volunteer Fire Assistance Grant*  
*Manual*

**FEDERAL GRANT DOLLARS FROM THE USDA FOREST SERVICE AVAILABLE  
TO IMPROVE FIRE PROTECTION CAPABILITIES IN UNPROTECTED OR  
INADEQUATELY PROTECTED AREAS.**

CFDA #10.664

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# INTRODUCTION

## PURPOSE – OVERVIEW

The **Volunteer Fire Assistance (VFA)** program is funded through the US Department of Agriculture, Forest Service (USFS). The objective of the VFA program is to improve the capacity and capability of rural and volunteer fire protection districts that protect rural communities and play a substantial cooperative role in the suppression of wildland fires.

A Volunteer Fire Assistance grant is an award of Federal financial assistance and is subject to the OMB guidance in subparts A through F of 2 CFR Part 200 as adapted and supplemented by the USDA in 2 CFR Part 400. Adoption by USDA of the OMB guidance in 2 CFR 400 gives regulatory effect to the OMB guidance in 2 CFR 200 where full text may be found. Electronic copies of the CFRs can be obtained at the following internet site: [www.ecfr.gov](http://www.ecfr.gov).

Public Law 95-313, Sec. 7; requires a 50% - 50% matching share, up to a limit of \$22,500.00. However a limit of \$5,000.00 per fire department has been imposed by The Alaska Division of Forestry so that more fire departments will have the opportunity to participate. Forestry will also provide match of funds up to 90% with 10% of the total project cost matched by the fire department. *Local non-federal matching funds must be available and documented when application is made. Please upload the appropriate documentation of matching funds with your application (in pdf. file format). Failure to provide this documentation will be grounds for disqualification. Please see page 10 to review what qualifies as match.*

## ELIGIBILITY

- To qualify, LOCAL FIRE AGENCY must be an established and registered fire department as determined by the Alaska Division of Fire & Life Safety or in the process of being established.
- LOCAL FIRE AGENCY's boundaries **cannot** contain an incorporated city with a population over 10,000. The population of an area serviced by a fire department is not important, just as long as there is no incorporated city over 10,000 within the district boundaries.
- LOCAL FIRE AGENCY should protect rural communities and play a substantial cooperative role in the suppression of wildland fires.
- It is preferable, but not mandatory, the LOCAL FIRE AGENCY be a party to an agreement with Forestry (as in mutual aid agreement) and/or a cooperative fire agreement with a USFS or Department of Interior (Bureau of Indian Affairs, Bureau of Land Management, National Parks Service or Fish and Wildlife Services). **Please be prepared to provide a copy of the agreement if requested.**
- Projects that do not indicate improvement of the protection capabilities will not be eligible.

## EVALUATION CRITERIA

- **Call Volume** – One indicator of need is the number of fire runs made by LOCAL FIRE AGENCY. Since VFA supports wildland and structural needs, call volume counts should include both but **NOT** medical or rescue. The review committee will rely on data supplied by the applicant and by the Office of State Fire Marshal.
- **Alaska National Fire Information Reporting System (ANFIRS)** - Fire Reporting in ANFIRS is critical to capturing Alaska's statistics which in turn are forwarded to the US Fire Administration. These statistics play a huge role in the national formula used to determine how much VFA funding comes to Alaska each federal fiscal year. For more information visit: <http://dps.alaska.gov/fire/anfirs.aspx>
- **VFA Award Previous Years** – Fire departments must be current on the past 5 VFA grant awards in order to be eligible for this year's program. This means providing proof of expenditures (invoices, receipts, cashed checks) for last year purchases to local Forestry office. Rotating funding to more fire departments by limiting back-to-back years of VFA funding is another way to attempt to distribute dollars more equitably. Although this may be disruptive to long-term plans for a fire department to stretch purchasing over several years, the opportunity for funding more fire departments is the goal. Awards will be made to maximize the number of rural fire departments that will benefit from this program.
- **National Incident Management System (NIMS) Compliance** – NIMS training is required under Homeland Security Presidential Directive (HSPD-5) to receive federal funding, contracts, grants, training, and reimbursement of disaster recovery funds. For details visit: [http://fema.gov/pdf/emergency/nims/nims\\_training\\_program.pdf](http://fema.gov/pdf/emergency/nims/nims_training_program.pdf)

FEMA's Emergency Management Institute offers FREE on-line NIMS- complaint training ranging from 1-3 hours in length. For a course list, visit: <https://training.fema.gov/nims/>

For the purposes of the VFA grants IS-700.A, IS-100.B, IS-800b, IS-200b will meet the requirement.

*No one criterion listed above will assure or eliminate a fire department from funding. A combination of these factors will be part of the evaluation.*

# APPLICATION PROCESS

## APPLICATION AND INSTRUCTIONS

The application must be completed electronically in Forestry's Online Application System (OLAS): <https://dnr.alaska.gov/olas>.

- Volunteer Fire Departments must register in OLAS prior to filling out an VFA application. It is the responsibility of the VFD to remember the department's username and password to OLAS. If forgotten, one can click the links for forgotten username and/or password on the sign in page. If your fire department has equipment registered in OLAS, use the same user name and password to access VFA OLAS.
- When registering for the first time, be sure to mark the "Yes" radio button when asked if you are Volunteer Fire Department, even if you have a couple of salaried members, you can still be considered a VFD.
- A Fire Department Identification Number (FDID) is required to register in OLAS. FDIDs can be found here (second column):  
[https://dps.alaska.gov/getmedia/975a0c29-f57b-4f15-bdde-96829f6c5f97/2020FDDirectory8\\_17\\_20.pdf](https://dps.alaska.gov/getmedia/975a0c29-f57b-4f15-bdde-96829f6c5f97/2020FDDirectory8_17_20.pdf)
- A State of Alaska (SOA) Vendor Number and EFT Agreement is a required element of the application process. An SOA vendor number is required in order for electronic distribution of VFA awards. No paper checks will be sent
- Know your vendor number prior to filling out and submitting an application. If your fire department lies with in an organized borough, for example, the Kenai Peninsula Borough, please contact your borough to obtain the correct SOA vendor number for your department. Also check with the administrative officer for your fire department to see if an SOA vendor number has already been issued. Forestry CANNOT assist with obtaining or finding a VFD's SOA vendor number.
- If you do not know your department's existing SOA vendor number you may look up your vendor number by using the State of Alaska Vendor Self Service application:

<https://iris-vss.alaska.gov/webapp/PRDVSS1X1/AltSelfService>

By clicking the Register button and reaching the *Search for an Existing Account page*. Once you get to this page, **if you are a company**, under **Company Search**, enter your nine-digit Employer Identification Number (without dashes), in the *Taxpayer Identification Number* field, then click *Search*.

If you exist in the SOA accounting system, your Vendor Number will appear under the verbiage, *The following exists for the information you entered*. A screen shot is below:

**Search for an Existing Account/Results Found** Cancel Registration Back

To activate your account you must have a vendor code. This page will help you determine whether or not you have one. You will not be able to create a new code if one already exists. If the account exists it will be designated as a company or individual based on the information you previously provided. Please select one of the search options below to determine if you already have a vendor code.

**Company Search**

To see if you have a vendor code, search by the Taxpayer Identification Number (TIN) field or by your Legal Business Name. **Note that no dashes are needed when you search by your TIN.**

Taxpayer Identification Number  OR Legal Business Name

OR

**Individual Search**

To see if you have a vendor code and have a Social Security Number (SSN) on file enter your Last Name and last four digits of your Social Security Number.

Name Last  AND Last 4 digits of SSN

**The following exists for the information you entered:**

Vendor Number	Legal Business Name	Alias/DBA Name	Activated?
AOM84265	ARCTIC OFFICE PRODUCTS INC		Yes

If you are an **individual**, under **Individual Search**, you will need to enter your **Last Name AND the last 4 digits of your SSN**. If you exist in our accounting system, your Vendor Number will appear under the verbiage, *“The following exists for the information you entered”*.

If your vendor number/vendor information does not show up in Vendor Self Service, there are two options available for you to become a vendor and obtain your vendor number.

1. You may elect to sign up for Vendor Self Service (VSS) by creating a new account. By having access to VSS, you can maintain/view vendor information, view payment information, respond to solicitations online, view invoice information, create invoices, etc. VSS is optional.

The link to the home page of Vendor Self Service:

<https://iris-vss.alaska.gov/webapp/PRDVSS1X1/AltSelfService>

Once you on are the home page, please refer to our Job Aids, Registration section, Create a New Account job aid, in order to create a new account in VSS, to establish a vendor record in our accounting system and obtain a vendor number.

2. If you decline VSS, Option 2 is to fill out a State of Alaska Substitute W9 at this link: [http://doa.alaska.gov/dof/forms/resource/sub\\_form\\_w9.pdf](http://doa.alaska.gov/dof/forms/resource/sub_form_w9.pdf).

Instructions are provided at the top of the W9 on where to send the W9 it once it is complete. Dept. of Admin/Div. of Finance/Vendor Help Desk will then review your W9, run an IRS TIN Match between your Legal Name and Taxpayer ID Number, and provide a vendor number. Please make sure you include an email address on your submitted W9.

In addition of having a SOA Vendor number, VFDs must also have an Electronic Payment Agreement (EFT) form on file with the Department of Administration, Division of Finance, to receive payments electronically.

Please complete the Electronic Payment Agreement form for Vendors at this link: [http://doa.alaska.gov/dof/forms/resource/EDI\\_agreement.pdf](http://doa.alaska.gov/dof/forms/resource/EDI_agreement.pdf)

Please make sure to include a voided check, other banking documentation, to support you banking information provided on the form Your form will not be processed if one of those pieces of documentation is not attached.

The Division of Forestry cannot assist you with SOA vendor number or EFT agreement issues. If you need assistance, please email:

[doa.dof.vendor.helpdesk@alaska.gov](mailto:doa.dof.vendor.helpdesk@alaska.gov)

- OLAS will not accept applications submitted after the deadline of 2400 on January 31, 2021.
- Each applicant must meet the match requirements. This means that for every VFA grant dollar, a 10% or higher match (cash or in-kind; refer to page 10) must be provided by the fire department. The total “project” value is 100% (90% VFA / 10% match).
- Project Detail Information (requested items)
  - **Total Cost:** The actual cost of the items being applied for purchase.
  - **Cash match:** Dollars spent to purchase items included on the grant and documented on the invoice. The cash supplied for the balance of the purchase will satisfy the LOCAL FIRE AGENCY match requirements.
  - **In-kind match:** The LOCAL FIRE AGENCY non-monetary matching portion of the grant award that has measurable value and is donated or volunteered. These contributions may be used when cash match is not available for the LOCAL FIRE AGENCY share of the matching funds.
  - LOCAL FIRE AGENCY can use both cash and/or in-kind match in the grant application.
- The columns will automatically total at the bottom (Total Cost, Matching Share Amount).
- Group items as much as reasonably possible yet being specific enough to provide information to the selection committee is encouraged. For example, if LOCAL FIRE

AGENCY wants to purchase wildland hose it can be listed on one line: Wildland Hose – 4-1'x100", 1-1½"x50'. Same listings apply for nozzles, adapters, etc.

- A vendor PPE package is one-line item, do not list items within the PPE package separately. Only a vendor PPE package can include footwear/boots.
- The application must be electronically signed by an authorized agent of the fire department (Fire Chief, Treasurer, or Board Chairperson). The application must include the required federal forms with signature; AD-1047, AD-1049, FS-1500-35, SF-424B. The federal forms must be downloaded, signed, scanned and uploaded into OLAS.



## ALLOWABLE AND & UNALLOWABLE COSTS

COST ITEMS	ALLOWABLE	
	YES	NO
Organization improvements, such as LOCAL FIRE AGENCY legal and administration fees, election costs, or advertising used to form a <u>new</u> rural fire protection district. This does not include wages or payments resembling employee payments.	YES	
<u>Structural</u> or <u>Wildland</u> fire-fighting supplies such as basic tools, fire line hand tools, hose, adapters/reducers, fittings, valves, pumps, nozzles, fold-a-tanks, portable tanks, chainsaws, hydrant wrenches, SCBA systems (allowed but a low priority item for funding), generators and weather kits.	YES	
<u>Structural</u> or <u>Wildland</u> training expenses, such as instructor fees, travel expenses, tuition costs, classroom materials for either basic or advanced courses.	YES	
<u>Structural</u> or <u>Wildland</u> equipment, repairs, upgrades, or safety improvements for the acquisition or modification of firefighting equipment, which may include labor and materials. The use of grant funds to pay FEPP fees or to improve FEPP equipment is appropriate (including costs of transportation or acquisition charges). For these purposes only, “ <b>equipment</b> ” is considered rolling stock or vehicles such as engines, tankers, tenders, etc. that actually are used directly in putting a fire out. Homeland Security/FEMA may also prove to be another funding resource.	YES	
<u>Structural</u> or <u>Wildland</u> <b>basic</b> PPE, such as new generation fire shelters, fire resistant shirts and pants, hard hats, eye protectors, gloves, boots (only if part of a PPE package from a vendor) and turnouts.	YES	
<u>Structural</u> or <u>Wildland</u> communications equipment, such as narrow band or narrow-band compatible hand-held or vehicle units, pagers and accessories and Global Position Units (GPS). All communications equipment must be P25 compliant or compatible.	YES	
Freight or shipping costs for allowable items.	YES	
Acquisition of land.		NO
Construction or remodeling of buildings or any work on “real” property (such as wells). Pressurized waterlines and hydrants.		NO
Emergency <u>medical</u> equipment, rescue equipment or extraction equipment (VFA funds are for fire use only). Examples: Cut Off Saw, Spine Board.		NO
Personnel wages (as in employees on a payroll) will only be funded if they relate to “instructor fees” for training project activities. These grant dollars are not intended to pay for wages, salaries, stipends or other volunteer/employee payments unless it relates to being an instructor. Utilities, administrative overhead costs, fuel and other normal operating expenses will not be funded.		NO
Office equipment, computers, software, cameras, drones.		NO
Footware/Boots <b>NOT</b> associated with vendor PPE package.		NO
Any single item costing over \$4999.99.		NO
Logo wear and logo items (t-shirts, sweatshirts, jackets, pens, flashlights etc. printed with a fire department’s logo).		NO
Rain suits of any kind.		NO

## DOCUMENTATION OF MATCH

The VFA program requires that grant recipients of federal grant monies to provide either matching dollars or in-kind match. At the time the application is submitted, match will be identified and documented as cash (deducted from the total cost) or in-kind (described in the detailed information provided below). *Match documentation must be submitted / uploaded into OLAS as a pdf. file only.*

- **Cash Match:** Dollars spent to contribute towards the project. Equipment or supplies purchased that leverages the intent of VFA funding.
- **In-kind Match:** Volunteer hours for work done on the project items (like installing a pump or attending a training session), donated space for holding a training session and donated labor from a vendor providing one of the items purchased under the grant. Donated labor or volunteer hours can be calculated at the 2020 EFF-3 rate of \$15.97/hour. Documentation needs to be provided for in-kind match, such as:

Description	Documentation Examples & Description
Volunteer Hours	Membership, Fire Defense Board, or board meeting sign-in sheets that show the purpose of meetings, date of meetings, length of time and a list of names.
	Training roster sheet that shows: type of training, name of instructor, date, length of time, list of names.
	Any kind of log showing a person's name, date and time worked and activities performed. (Do not use if individual's occupation is a mechanic; use professional time.)
Donated supplies	A receipt showing item, cost, date, and signature of person making the donation. A donation receipt from the LOCAL FIRE AGENCY would be best.
Donated Professional Time (mechanic, attorney, physician, etc.)	Individual must provide an <b>invoice</b> that shows business name and address stating time donated by dates and hours and activity performed. In addition, state the occupational hourly/daily rate for services provided.
Donated Use Time (meeting hall, mechanic shop, etc.)	Individual must provide an <b>invoice</b> that shows business name and address stating time donated by dates and hours and activity performed. In addition, state the occupational hourly/daily rate for services provided.
Mileage	Mileage will be reimbursed according the State of Alaska rates for the corresponding timeframe. Proper documentation includes miles driven, destination, purpose, and driver. Current mileage rates are \$0.575 per mile for vehicles & \$1.270 for airplanes (includes fuel).
Unallowable match	Response to actual fire dispatches, hazard mitigation activities, medical dispatches, training associated with medical or extrication exercises.

## APPLICATION DEADLINES AND SUBMISSION PROCESS

Applications **must be received into OLAS by 2400\_Wednesday, January 31, 2021.**

- LOCAL FIRE AGENCY will receive their award status by May, 2021 or sooner.

### SELECTION PANEL

Any unallowable items will be identified in a pre-review process at the local Forestry Office as well as a committee review process. When possible, it is expected a multi-agency group will meet in February or March to review the applications, but at a minimum Alaska Division of Forestry staff and field representatives will meet to review, discuss each application and award funding.

TIME PERIOD COVERED BY THE GRANT	DEADLINES
• <b>Applications Due:</b>	January 31, 2021
• <b>Fire Departments receive Notice of Award:</b>	May 2021
• <b>Checks</b>	VFA awards will be transmitted electronically.
• <b>Purchasing complete:</b>	October 30, 2021
• <b>Submittal of 2021 receipts, proof of purchase (s): to local Forestry Office FMO</b>	October 31, 2021; preferably sooner
• <b>Time period in which documented In-kind Match must fall:</b>	November 1, 2019 – October 31, 2020

# EQUIPMENT AND SUPPLY TRACKING AND DISPOSITION

## EQUIPMENT AND SUPPLY PURCHASE

The Division of Forestry will **not** fund any single item over \$4999.99. Equipment and supplies will be purchased at the most beneficial price and use of GSA purchasing is encouraged. If this is not possible, competitive bidding procedures or multiple price quotes may be utilized. Ownership purchased with VFA grant funds vests with the fire department.

## TRACKING

As a federal grant recipient, LOCAL FIRE AGENCY is responsible to track all equipment and supplies purchased with VFA funding with a \$2500 or more purchase price for a single item for a period of five years from date of purchase. Therefore, the grant recipient needs to have a tracking or inventory system in place in order to meet these requirements. However, if any litigation, claim, negotiation, audit or other action involving the records has been initiated prior to the end of the five-year period, the records shall be kept until all issues are resolved or until the end of the five-year period, whichever is later. Equipment and supply tracking records will include the grant year purchased, a description of the property, serial number or identification number, source of the property, acquisition date, cost, percentage of Federal participation, location and any ultimate disposition information, including the date of disposal and sale price, process of disposal (retained, sold, or traded in) and, if applicable, new owner. LOCAL FIRE AGENCY is also responsible to conduct a physical inventory of VFA funded equipment and supplies at least every two years and the results reconciled with the tracking records.

## EQUIPMENT AND SUPPLY MAINTENANCE

Equipment and supplies must be maintained in good condition.

## EQUIPMENT AND SUPPLIES DISPOSAL

A competitive public process should be used to facilitate the sale of equipment and supplies and, therefore, no private or individual sales meets criteria. Equipment with a fair market value per unit of less than \$5,000 is considered a supply and may be retained, sold, or otherwise disposed of with no further obligation to the awarding agency. LOCAL FIRE AGENCY are encouraged to insert documentation into the grant file for any equipment that is under \$5,000 in value for future reference and documentation of how the value was determined

For supplies that are unused with a residual inventory exceeding \$5,000 in total aggregate fair market value upon termination or completion of the award and if the supplies are not needed for any other federally-sponsored programs or projects, LOCAL FIRE AGENCY are required to compensate the awarding agency for its share of the fair market value. If LOCAL FIRE AGENCY plans on selling or transferring a piece of equipment, please contact the Fire Staff Officer before proceeding. Documentation will need to be provided, such as a letter with the proper documentation elements requesting approval to sell or transfer equipment. Any costs associated with the sale can be deducted from the sale price (advertising, repairs to prepare for sale, etc.) in order to identify the actual dollar amount to be returned to the federal agency.

## EQUIPMENT AND SUPPLY MONITORING

The STATE is obligated to ensure adequate equipment and supply tracking and disposal procedures are in place by recipients of VFA funds. Therefore, on-site monitoring visits will be conducted on a random sample of recipients annually. The basis of the monitoring visits will be to review equipment and supplies acquired over the previous five years, along with proper disposal documentation.

## DOF CONTACTS

### **Alaska Fire Service Protection Area**

550 West 7<sup>th</sup> Suite 1450,  
Anchorage, AK 99503  
(907)269-8471

***Kato Howard, Acting Fire Staff  
Officer***

**[kato.howard@alaska.gov](mailto:kato.howard@alaska.gov)**

### **Fairbanks Area Office**

3700 Airport Way  
Fairbanks, Alaska 99709-4699  
(907) 451-2600

***Ed Sanford, Fire Mgmt. Officer***  
**[edward.sanford@alaska.gov](mailto:edward.sanford@alaska.gov)**

### **Delta Area Office**

PO Box 1149  
Delta Junction, AK 99737  
(907) 895-4225

***Mike Goyette, Fire Mgmt. Officer***  
**[michael.goyette@alaska.gov](mailto:michael.goyette@alaska.gov)**

### **Tok Area Office**

Box 10  
Tok, Alaska 99780  
(Mile 123 Tok Cutoff.)  
(907) 883-5134

***Peter Talus, Fire Mgmt. Officer***  
**[peter.talus@alaska.gov](mailto:peter.talus@alaska.gov)**

### **Valdez/Copper River Area Office**

P.O. Box 185  
Glennallen, Alaska 99588  
(907) 822-5534

***Mike Trimmer, Fire Mgmt. Officer***  
**[michael.trimmer@alaska.gov](mailto:michael.trimmer@alaska.gov)**

### **Mat-Su Area Offices**

101 Airport Road  
Palmer, Alaska 99645  
(907) 761-6300

***Phil Blydenburgh, Fire Mgmt. Officer***  
**[phil.blydenburgh@alaska.gov](mailto:phil.blydenburgh@alaska.gov)**

### **Southwest District**

101 Airport Road  
Palmer, Alaska 99645  
(907) 761-6302

***Phil Blydenburgh, Fire Mgmt. Officer***  
**[phil.bydenburgh@alaska.gov](mailto:phil.bydenburgh@alaska.gov)**

### **Kenai/Kodiak Area Office**

42499 Sterling Highway  
Soldotna, Alaska 99669  
(907) 260-4200

***Howie Kent, Fire Mgmt. Officer***  
**[howard.kent@alaska.gov](mailto:howard.kent@alaska.gov)**

### **Northern & Southern Southeast Area Offices**

550 West 7<sup>th</sup> Suite 1450,  
Anchorage, AK 99503  
(907)269-8471

***Greg Palmieri, Forester***  
**[greg.palmieri@alaska.gov](mailto:greg.palmieri@alaska.gov)**